

## REGULATORY AGENCIES

The following agencies contain codes pertaining to detecting and repairing leaks in Oil and Gas operations in Utah:

- EPA (Environmental Protection Agency)
- BLM (Bureau of Land Management)
- UDAQ (Utah Department of Air Quality)
- DOGM (Division of Oil, Gas, and Mining)
- PHMSA (Pipeline and Hazardous Materials Safety Administration)

### **Environmental Protection Agency (EPA)**



- 40 CFR Part 60: Standards of Performance for New Stationary Sources (NSPS)
  - Subpart OOOO(a) emission standards for new/modified sources (legacy equipment exempt)
  - LDAR requirements for equipment/sites/components
  - Method 21 (instruments detecting leaks, not people)
- 40 CFR Part 98: Mandatory Greenhouse Gas Reporting
  - Subpart W: Calculates emissions from various sources in Oil & Gas operations
    - Pneumatic valves, engines (compressors, generators, heaters, etc), flares, tank flash gas
    - Oil & Gas production volumes

## Bureau of Land Management (BLM)

- Waste Prevention Rule
  - Regulates waste of gas through venting, flaring, and leaks
  - Waste Minimization Plan (WMP)
  - Flaring limits



- 43 CFR Part 3170 Subpart 3179 Leak Detection and Repair (LDAR)
  - Oil and gas operations on federal and tribal land
  - Audio-Visual-Olfactory (AVO) & Optical Gas Imaging (OGI) inspections
     (Human vs. instruments detecting leaks)
  - Mandatory repair timelines

# Utah Division of Air Quality (UDAQ)

- Utah Administrative Code R307-509
  - Oil and Gas LDAR Requirements differ slightly from federal code
  - Repair timeline: no later than 15 calendar days
     (NSPS OOOOa: 1<sup>st</sup> attempt within 30 days, fixed within 30 days of 1<sup>st</sup> attempt)
  - "Fugitive Emissions" definition: OGI/Method 21 equipment reading of >500ppm
  - Applicability depends on type of facility, location, equipment on-site

### Utah Division of Oil, Gas & Mining (DOGM)

 Utah Administrative Code R649 – indirectly relates to preventing waste & protecting the environment



## Pipeline & Hazardous Materials Safety Admin (PHMSA)

- 49 CFR Part 192 Subpart M: Leakage Surveys & Repairs
  - § 192.701 736: transmission, distribution, some gathering pipelines
  - Frequency of leak surveys, grading leak severity, repair criteria
- PIPES Act 2020
  - Section 114 Methane Emissions: operators must address minimizing emissions (replace leak-prone pipe, reduce blowdown volumes, fix leaks when found)
- OF TRANSPORTATION OF AMERICA

- LDAR Final Rule PAUSED
  - Submitted to Federal Register Jan. 17, 2025
  - Jan. 20, 2025: Executive Order- Regulatory Freeze Pending Review
  - Order to "immediately withdraw any rules that have been sent to the Office of the Federal Register, but not yet published in the Federal Register."

# LDAR FINAL RULE (PAUSED)

## **Al Summary:**

• In summary, the new regulations shift the focus from simply identifying leaks that pose an immediate safety risk to a more proactive, comprehensive, and technologically advanced approach aimed at significantly reducing methane emissions and enhancing overall pipeline safety. This involves more frequent surveys with more sensitive equipment, a stricter grading and repair framework, and a greater emphasis on minimizing all types of gas releases.

-Google Gemini Al

# LDAR FINAL RULE (PAUSED)

- Leak survey frequencies & methodologies
  - Distribution:
    - Outside business districts: 5yr □ 3yr
    - Pipelines known to leak:  $3yr \square$  Annual (15 months)
  - Gathering/transmission:
    - HCA's, valves/flanges/tie-ins/ILI locations: No standard  $\Box$  2-4x/yr
    - All regulated gathering lines: Type B & C exemptions removed
    - More stringent leak grading & repair requirements

# LDAR FINAL RULE (PAUSED)

- Advanced Leak Detection Program (ALDP)
  - Sensitivity and Range requirements for leak detection instruments
    - Must be capable of detecting leaks that produce a 5 ppm or greater reading of gas from a distance of 5 feet from the pipeline
  - New written procedures incorporating changes to leak detection frequency, investigation, instrumentation and repairs.

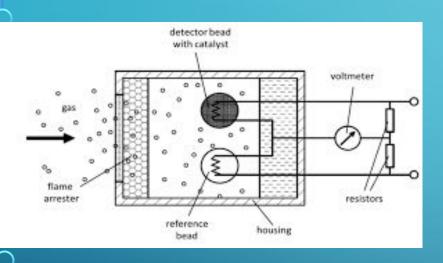
•Leak Grading and Repair criteria are more strict and prescriptive in how repairs must be made

## LEAK DETECTION EQUIPMENT

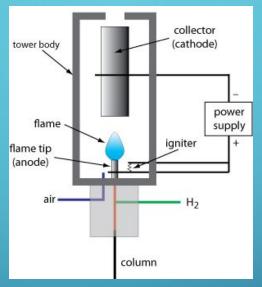
- Historic: sensory (sight, sound, smell)
  - Pre-1950's
- Handheld devices: catalytic sensors, flame ionization detectors, semiconductor sensors
  - 1950's 1980's; chemical reactions, hydrogen flames, heated film resistance changes
- Advanced:
  - Optical Gas Imaging (OGI)
  - Ultrasonic and Acoustic
  - Infrared Sensors (IR)

# LEAK DETECTION EQUIPMENT

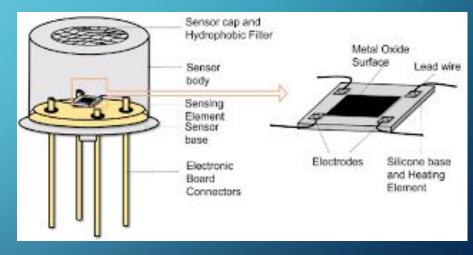
#### Catalytic Sensor



#### Flame Ionization



#### Semiconductor Sensor

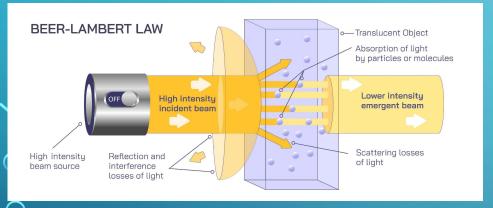




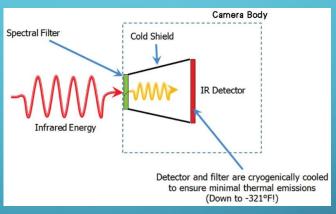


# ADVANCED LEAK DETECTION EQUIPMENT

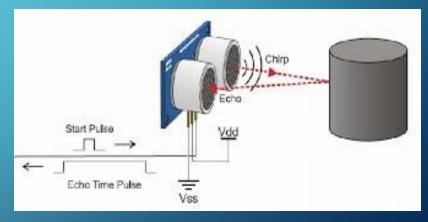
Tunable Diode Laser Absorption Spectroscopy (TDLAS)



Optical Gas Imaging (OGI)



Acoustic & Ultrasonic









# FEDERAL/NONPROFIT STUDIES

- Environmental Defense Fund
  - Clean Air Task Force
    - NASA/NOAA
  - Department of Energy
- Environmental Integrity Project
- EPA Greenhouse Gas Reporting
  - Ceres

# FEDERAL/NONPROFIT STUDIES

### • Environmental Defense Fund's "Methane Studies":

• A series of studies conducted by the Environmental Defense Fund and a coalition of academic and industry partners from 2012 to 2018 demonstrated that methane emissions from the U.S. oil and gas industry were at least 60% higher than the EPA's official estimates at the time. This groundbreaking research was a key driver for new regulations

### Satellite and Airborne Measurement Data (MethaneSAT and MethaneAIR):

• Advanced remote sensing technologies, particularly those developed by or in partnership with EDF, like MethaneSAT and the MethaneAIR program, have provided a new level of precision in measuring methane emissions. These "top-down" measurements have consistently shown that emissions from certain regions and specific "super-emitter" events are much higher than previously reported

### STATE PROGRAM STUDIES

- Nevada Leak Survey Study
  - Shifted from 3-year to Annual leak survey in three regions
  - Studied leak grades and total number found
  - Results:
    - 725 leaks found in 2023
    - 701 leaks found in 2024
      - 3% decrease in total leaks found; 19% decrease in Grade 1 leaks

East Coast States – New York, Massachussets, Pennsylvania

### UNIVERSITY STUDIES

- Colorado State University Methane Emission Technology Evaluation Center (METEC)
  - Projects like "Response Protocol for Large Underground Methane Emissions (R-PLUME)" and "Accelerating Pipeline Leak Detection Quantification Solutions Through Transparent and Rigorous Scientific Validation (APpLIED)" directly contribute to understanding leak behavior and optimizing detection protocols
- Johns Hopkins University "walking surveys"
  - High-precision methane detectors: findings indicate under-reporting of leaks from traditional leak survey equipment
- Stanford University Environmental Assessment and Optimization Group
  - This group conducts extensive research on methane leakage from natural gas systems, including systematic synthesis of research on gas leakage and testing of methane detection technologies in the field.

# INDUSTRY-LED INITIATIVES

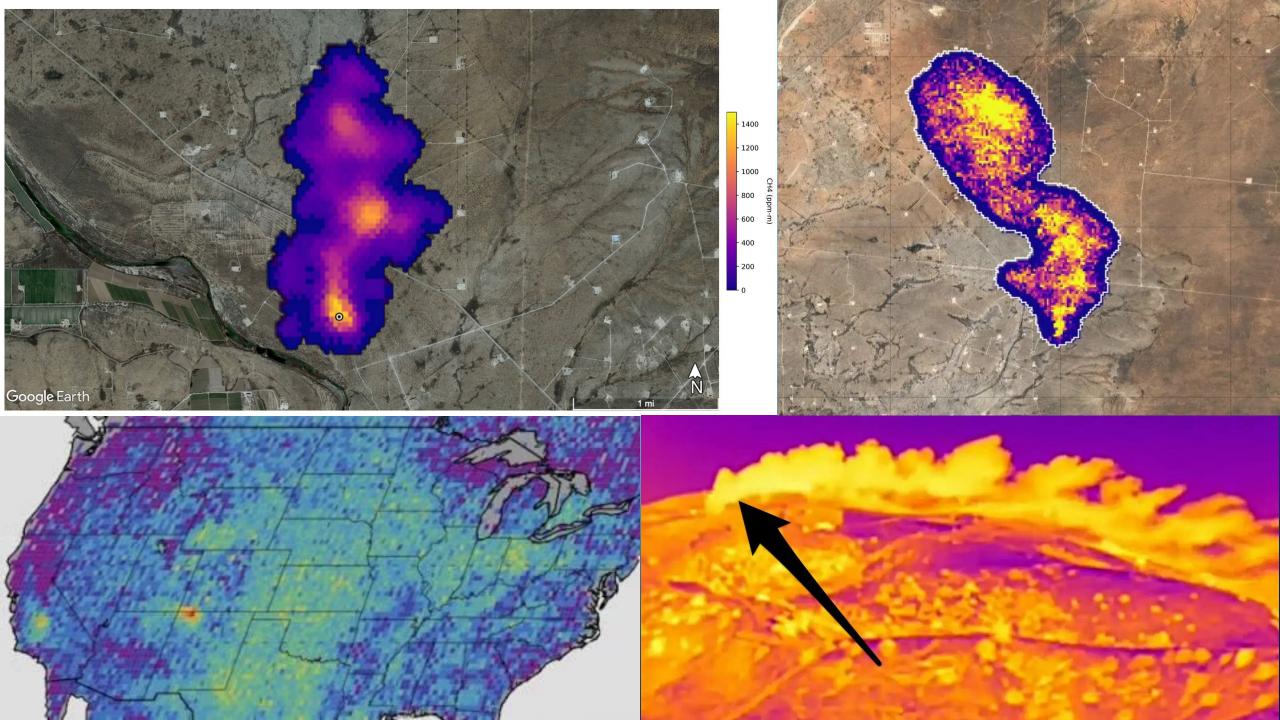
- Gas Research Institute
- Southwest Research Institute
- Oil and Gas Methane Partnership (OGMP 2.0)
  - Kairos Aerospace and Carbon Mapper
  - Oil and Gas Climate Initiative (OGCI)

### COMMON FINDINGS

- Underestimation of Leaks: Studies consistently show that traditional leak survey methods (e.g., soap solution, flame ionization detectors) often underestimate the number and volume of methane leaks from natural gas infrastructure.
- Effectiveness of Advanced Technologies: Advanced leak detection (ALD) technologies, such as infrared cameras (OGI), laser-based sensors, and aerial surveys, are significantly more effective at identifying leaks, including those that are small or diffuse, compared to older methods.

### COMMON FINDINGS

- "Super-Emitters": A small percentage of leaks (often dubbed "super-emitters") are responsible for a disproportionately large amount of total methane emissions, making their rapid detection and repair critical.
  - 2014 NASA study identified a massive methane cloud over 4 corners region in New Mexico
  - 2024 Super Emitter Program certified 3<sup>rd</sup> parties notify EPA, operators must investigate
    - "Super Emitter" event = Methane release of >100kg/hr
- Variability and Complexity: Leak detection effectiveness can vary significantly based on pipeline material, age, location (urban vs. rural, above-ground vs. buried), weather conditions (especially wind), and surrounding infrastructure. Research helps to understand these complexities and develop more robust survey protocols.



### REGULATORY EVOLUTION

### Clean Air Act

- Greenhouse Gases classified as "pollutants" resulting from 2007 supreme court case "Massachussets v. EPA"
  - Initially petitioned in 1999 to regulate GHG's from new motor vehicles
- Endangerment Finding (2009) GHG pollutants threaten human health and welfare
  - Enabled regulation of GHG emissions across various sectors
  - Repeatedly challenged in court by various industries and some states since issuance
  - Currently being reconsidered/challenged by current administration's EPA
    - This is the first time the EPA itself is revisiting this finding, arguing it is burdensome on industry
    - Proposed recission aims to allow EPA to eliminate regulations on cars, power plants, O&G industry

## A CHANGING PLANET

### A World of Agreement: Temperatures are Rising

Global Temperature Anomaly (°C) 1.0 –

0.5 -

0.0

-0.5 -

-1.0 - Met Office Hadley Centre/Climatic Research Unit
1880 1890 1900 1910 1920 1930 1940 1950 1960 1970 1980 1990 2000 2010

# LDAR IN THE GATHERING FIELDS

- Leak survey requirements for Type C gathering lines
  - Pipelines with a nearby "Building Intended for Human Occupancy"
  - All pipelines with diameter > 16"
- Aerial surveys
  - Fast and more efficient
  - Combined surveys for multiple companies at once
  - Wider coverage
  - Drones likely more available soon



### WHAT IS GAS GATHERING?

• Transportation of gas from a production field (oil & gas wells, tank batteries, compressors) to a transmission line for further processing

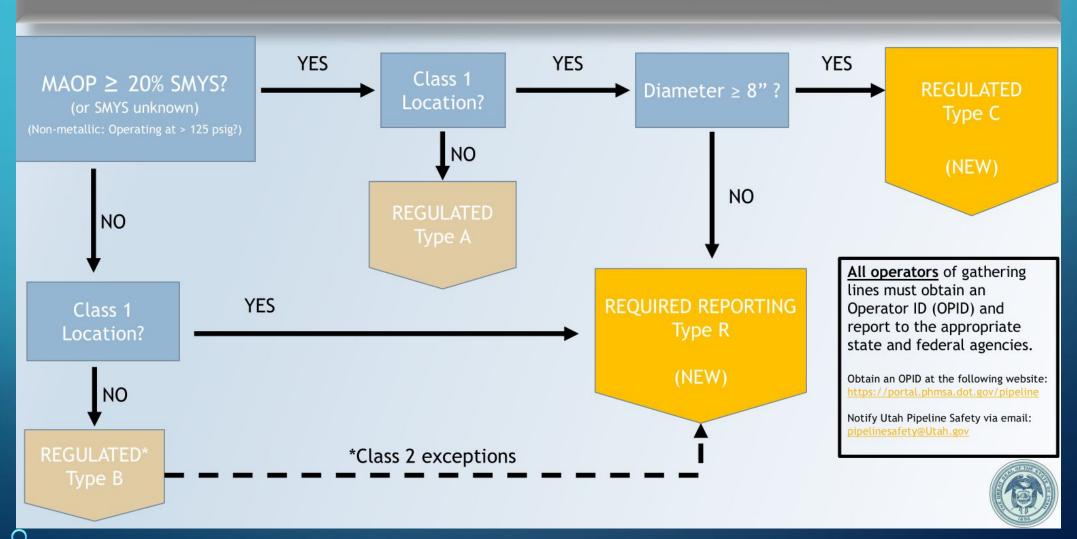
- Four categories of Gas Gathering
  - Type A (Pressure >20% SMYS, Class 2, 3 or 4 area)
  - Type B (Pressure >20% SMYS, Class 2, 3, or 4 area)
  - Type C (Newly Regulated in 2022; Class 1 areas, > 20% SMYS)
  - Type R (Newly Regulated in 2022: Class 1, Reporting requirements only)

• Type A and B Gas Gathering has been regulated by UTPS since 2006

### 2021 GAS GATHERING RULE

- Rule issued in response to proximity of neighborhoods/developments near high pressure, large diameter gathering pipelines across the US
- Newly regulated operators in Utah due to new categories: 10+ (more expected)
- Gathering Type C: Often leaving compressor stations transporting high pressure gas to a gas processing facility
  - Diameter > 8"
  - Class 1
  - SMYS > 20% (or > 125psig if non-metallic)
- Gathering Type R: Often plastic, aboveground, < 75psig, lots of mileage connecting wells to gas treatment
  - Diameter < 8"
  - Class 1
  - Any pressure

### Intrastate Natural Gas Gathering Pipelines



# Gathering Type C Requirements

| Outside Diameter  | Requirements  | Additional Requirements  |
|-------------------|---|--|
|                   | (No Building Intended for Human<br>Occupancy or Other Impacted<br>Site)*        | (Building Intended for Human Occu-<br>pancy or Other Impacted Site)* |
|                   |   | Corrosion Control  |
|                   |   | Line Markers   |
| ≥8.625° to 12.75° | Reporting and OPID  | Public Awareness   |
|                   | Design, Construction, Initial In-<br>spection and Testing (New)**               | Leakage Survey and Repair  |
| <u> </u>          | Damage Prevention   | Corrosion Control  |
|                   | Emergency Plans   | Line Markers   |
|                   | 7.55 ( (-)  | Public Awareness   |
|                   |   | Leakage Survey and Repair  |
| >12.75" to 16"    |   | Plastic Pipe and Components  |
|                   |   | MAOP***  |
|                   |   |  |
|                   | Reporting and OPID  |  |
|                   | Design, Construction, Initial Inspection and Testing (New)**  Corrosion Control |  |
|                   |   |  |
| >16"              | Damage Prevention   |  |
|                   | Emergency Plans   |  |
|                   | Line Markers  |  |
|                   | Public Awareness  |  |
|                   | Leakage Survey and Repair   |  |
|                   | Plastic Pipe and Components   |  |
|                   | MA  | OP***  |
| 5                 |   |  |

# Gathering Type R Requirements

Reporting Requirements specified in Part 191

§191.5 & §191.15 - Incident Reporting §191.7 & §191.17 - Annual Reports §191.22-National Registry of Operators (OPID)

API RP 80: Incorporated by reference in Part 192

Operators must use Part 192 in conjunction with API RP 80 language in making determinations

